

001011

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**Benchmark
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**Alaska
Bar Examination**

**JULY
2005**

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TO: Zoning Board of Adjustment
From: Stubbs, Friedland & Oglethorpe P.C.
Re: Requested Brigham variance
Date: July 26, 2005

To Whom it May Concern,

Dr. Barbara Brigham, a local dentist and her husband Len respectfully seek a zoning variance to allow them to run a very small and crucial dental office from their home. As you are aware, a new low income/elderly housing development is going in very near to the Brigham's home. This as well as other factors have brought the Brigham's to the conclusion that it would be most desirable for her and the surrounding community if she could operate her small practice out of her home and in close proximity to the large elderly population that is going to be nearby. We are aware that we must show that the requested variance should be granted and we are sure that we can meet that burden sufficiently. We will address the issue along the lines that statute requires us to show.

Sec 35 states that variances will be allowed if they meet four criteria:

- 1) the variance will not create a detriment to adjacent and nearby properties;
- 2) it will not substantially alter the general character;
- 3) the effect is in harmony with the intent of the zoning codes; and
- 4) either, that unique and peculiar circumstances create practical difficulties alleviated by the hardship OR

that the public interest would be served by the variance

The variance will be a benefit to the nearby properties

The Bingham's have made every effort to determine whether this variance is good for the community and not just themselves. It must be pointed out what a valuable and unique service that Dr. Bigham provides. She specializes in Geriatric dentistry and is the only such specialist in the city but for the dental school 12 miles away. Further more than a quarter of her practice is dedicated to pro bono or free dental work to those who may not otherwise be able to afford such care. She is also the only dentist in a 3.5 mile area. In a city with known transportation problems it would be very beneficial to have her close to your neighborhood and especially so to the new development currently underway.

The Bingham's also offer the testimony of a local real estate agent who asserts that the property values in the neighborhood may benefit by up to 10% with the addition of the dental practice. They have also gone out of their way to poll neighbors and make sure that they have approval.

The variance will not substantially alter the general character of the area

The Bingham's have been careful to allow for this as well. She runs only a small office with two additional staff and another who is only in twice a week. She works about 4 hours a day and barring the occasional emergency visit, during regular hours and not on the weekends. They have no plans to expand or to run an obnoxious business. The office will only occupy 800 sq ft of their more than 5,000 sq ft home and will not alter the appearance nor greatly effect the cost or time of construction. It is certain that the office will have a far smaller impact on the

neighborhood than will the new development. The Bingham's in an attempt to address two neighbors concerns of increased traffic have undertaken to consult with the local police officer in charge of traffic control for Cooper and transportation engineers as well. They commissioned a study borne out by the officer as well that the increase of traffic in the neighborhood was possible but that the real culprit is the new road for the development. The Bingham's have offered to pay for suggested speed bumps to be installed to maintain the current atmosphere and even reduce the speed with which traffic flows through the neighborhood creating risk.

The variance is in harmony with the overall intent of the zoning code

Codes are developed to maintain the peace and beauty of our neighborhoods. The Binghams are certainly aware of this and as residents have no wish to interfere. They have obtained 9 letters, including from all adjoining landowners that approve of the variance. The exterior of the home will not be altered and there is more than enough allowances made to parking and traffic concerns.

The variance serves the public interest

It is essential that the board recognize the benefit of the relationship that arises if they allow this variance to Dr. Bingham. As a specialist in her field she will be in walking distance to the largest population of elderly and poor that need her assistance in the city. Through no fault of her own she will be forced to move her practice farther away if the variance is not granted and one of the cited reasons of the new development is that it is the "geographic center of services needed by senior citizens" according to one member of this very board (Daily News). One of those services is in jeopardy of being lost to the population that is being brought in to

benefit from it.

Other neighbors in this area have been granted variances for diverse purposes. While we are aware that the prior grants of variances are not an absolute determination that others will issue we urge the board to consider that the Bingham's have consistently looked for what was required in the past and present and attempted to exceed all of them. They have provided nine "no objection" letters as well as another from the officer and the two neighbors that had concerns agreed also that if those concerns were met that they would have no objection either. They then hired engineers to address those concerns and offered to make the suggested changes.

The Bingham's have made every effort to meet the demands of the zoning ordinance and they have exceeded those requirements. Dr. Bingham in her professional capacity is a desirable neighbor to have and it would actually be a harm to the new and changing community to not allow her to operate her practice from home. This city and this board have allowed for change, they have recognized the need of the elderly and poor and allowed a new low income development near to convenient services. In doing so they changed the nature of the surrounding area. Section 276 states that "residential districts are intended to provide a variety of residences and *complimentary uses...*" This is just such a complimentary use. It will benefit the Bingham's, the neighbors and the public interest as well. We are grateful for your consideration of this variance and are certain that you will agree that it is in order. If we can provide any more information useful to your decision please do not hesitate to contact us.

Respectfully,

Jan Stubbs,

Esq.

Stubbs,

Freidland & Oglethorpe

END OF EXAM

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We are the attorneys working for the Brynams
and we would like to request a variance with
permission from the ZBA for a small
dental clinic to help benefit the elderly/pro^{to}to_{dentist}
in the community. The clinic would be 800ft
and wheelchair accessible and would especially
help seniors in the new apartment garden complex
in the area. The Brigham home is currently
zoned R-1 single-family residential, but ^{they} would
like a variance to allow them to build and
operate a dental practice at 2050 Maple
Street.

The Cooper City Zoning Code §35 lists the
criteria for granting a variance. The

party must satisfy the criteria by a preponderance of the evidence: ① the variance will not create a detriment to adjacent and nearby properties; ② the variance will not substantially alter the general character of the area; ③ the effect of the variance is in harmony with the provisions and the overall intent of the zoning code; and ④ the variance meets one of the following criteria:

- (a) unique and ~~other~~ peculiar circumstances creates practical difficulties or unnecessary hardship that would be alleviated by the variance; or
- (b) the public interest will be served by the variance $\frac{2}{3}$ of the full membership of the ZBA.

It is clear that the Brighams can meet the aforementioned standards. First, the variance will not create a detriment to adjacent and nearby properties. In fact, according to Rob Zuker (Cooper City Reality) the ~~sub~~ remodeling done on the Brigham home can have a positive impact of neighbor property values. Property values will rise 10% with only a marginally increase in property taxes. Second, the variance will not alter the general character of the neighborhood. The diagram on ~~page 20 of the map~~ showing the neighborhood shows that the overall character of the area will remain ~~residential~~ overwhelmingly residential. Especially w/ the forthcoming

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apartment complex. Third, the effect of the variance is in harmony with the provisions and overall intent of the zoning code:

§ 276 states that residential districts are intended to provide a variety of residences and complementary uses. Additionally, the code is designed so as to maintain the harmony ~~and~~ between neighborhood residents, ~~therefore~~. The harmonious nature of the Brigham's intent is illustrated by the fact that an overwhelming majority of neighbors have consented with absolutely no objections to the addition of a dental office on their home. See Brigham Variance Petition ~~Section~~ (2). It is quite evident that this residential area is supportive of Brigham's plan. Next, the Brigham's

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must satisfy the fourth requirement. Either
~~(a)~~
(a) unique and peculiar circumstances create practical
difficulties or unnecessary hardship that would be
alleviated by the variance; OR (b) the public
interest will be served by the variance. A variance
under this subsection, (D)(4)(b), shall be granted
only by the affirmative vote of $\frac{2}{3}$ the full
membership of the ZBA. According to Anton
you can meet the requirements by satisfying
either (A) or (B). Here, the Brigham's satisfy (B)
because the public interest will be served
by this variance. It is known that a
new "Elder Endow" will be entering the area
soon. See article "Council Surprise MovieCreates New Elder
Endow". The complex will be built on an

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area that will help tend to their needs.

By passing this variation we are helping
~~both~~ our seniors

and providing
~~the~~ ~~dentist~~ a dentist who specializes

in senior care right next to the complex.

A public interest will be served because our seniors are provided the care they deserve without forcing them to travel unnecessary distances.

Opponents see an increase in traffic due to customers traveling in and out of the Brigham home. They argue that a bigger public interest is keeping traffic low and speeds to a minimum. However Paul Hoz of TrafficControl, Inc. states that traffic will be low due to limited access and

will only move to light moderate with
the new access road to Palm Avenue. In
addition, children will still be ~~free~~ free
to play safely because of the speed
bumps being added on Maple, 20th, 21st Streets
which is actually projected to lower the average
speed than there is now. See Traffic Control Report.

It's safe to say that the public interest
is being served. Easy access for seniors to
much needed dental care, ~~and better health~~
and lower speeds for traffic (resulting in
safer children) equal a satisfied public
interest. The ZBA need satisfy their duty
by allowing Brigham to be dental office by
a 3/3 vote. It is our hope that you do

The Brighams
will generally
offer to
pay for the
bumps.

8/4

so. fulfill your obligation. Everyone benefits
from your decision if you allow the
Brigham's this variance today. Thank you

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~~✓~~ Stubbs Friedman + Oglethorpe
2 striking PROF center
cooper city frank 33024

Tuesday, July 26, 2005

cooper city Zoning Board of Adjustment

RE: Brigham Variance Request

Barbara Brigham, a local dentist for the elderly and her husband Len Brigham, a local electrical engineer request a zoning variance from R-1 to B-1 for their property located at 2050 Maple street in the Rollingwood neighborhood of cooper city. They wish to establish a small dental office in their home.

As per the Cooper City zoning code § 35 (D) I will discuss each element needed for a grant of ~~a~~ a variance. We must prove each element by a preponderance of the evidence which is slightly over 50%.

① Variance not create detriment

To adjacent + nearby properties

We have included letters of approval from all the neighbors regarding the in-home dental office. While their only concern is additional traffic, the Bughtams have assured

the neighbourhood of providing
off street parking for any patients
and have offered to pay for
speed bumps to ~~reduce~~ the
potential for speeding in the area.

Both the police department and
Traffic Control have given their
opinion and Approval of speed bumps
and how the small dental office
will not create a detriment to
adjacent + nearby properties.

In addition Ms. Brigham will
only have 2 full time employees
and will not ~~be~~ practice dental

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work during the weekend. The Burghams have reassured the neighborhood of the little impact the home rental office will have on the neighborhood community.

② the variance will not substantially affect the general character of the area

The rental office will be included in the main home. The rental office will not be a separate busy building w/ cars running in and out from the outside, only the sign of the rental

office will be apparent to the
average passerby. The small
home dental office will not
alter the character of the area.

③ The effect of the variance
is in harmony w/ the provisions
+ the overall intent of the zoning
code

§ 276 discusses the intent of
residential district to provide
"variety of residences + complementary
uses that conform." In this case
the 134 unit elder home occupants
need a good dentist that provides

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dental work specifically for the elderly. The dental office next to the elder facility would "complement" the residence in the neighborhood by provided a high demand service.

In addition § 293 discusses the intent of "meeting personal + professional service needs of the local neighborhood." ~~the~~

Again, w/ the elder care facility in the back door ~~the~~ demanding dental services the Brigham home dental office would move to

be of valuable service. The city council went ever further promised and ~~said~~ in the Daily news that the new elder center is "built on a site at the virtual geographic center of services needed by senior citizens." Therefore the zoning council should make good on their promise to the elderly and grant the Bughtams a zoning variance so ~~they~~ Ms. Brigham can provide rental service on her area of expertise, the elderly.

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In addition to the 3 previous elements one of the following 2 elements must be met.

- ① unique + peculiar circumstance
create practical difficulties
or unnecessary hardship would
be alleviated by variance

The court of Appeals in Anton clarified this point. The unique + peculiar circumstance must be in the land itself not the desires of the owners.

In this case, the Brighams land has a small pond.

w/ all the wetland regulations abounding and the need for green space - The Bighams could utilize the pond only w/ the help of the seniors. The seniors would enjoy feeding ducks at the pond or walk around the pond while awaiting their apt. The Bighams land does hold a unique + peculiar circum which can be utilized to the fullest w/ granting the variance for the rental home office for the elderly.

② The public interest will be served by the variance

The Cooper City Council has repeatedly established to the community + the press the need + desire to care for the elderly. The elderly population has many needs and are often limited on transportation + mobility. If this zoning council grants the Bigham's a variance, the city will be further along in the process of assisting the elderly population.

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with their many immediate needs.

Since the city at large,
the nearby neighbors, and
the Brighamns themselves are
willing to utilize the property
at 2050 Maple street as a
service to the elderly population,
the zoning council should
grant the variance.

sincerely

b1 Ian StubbS

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To : Cooper City Zoning Board of Adjustment (ZBA)
FROM : Stubbs, Fjeldstad & Cole Thorpe, P.C.
RE : Requesting Variance of Zoning of
Brigham Property, 2050 Maple Street
DATE : July 26, 2005

Dear Zoning Board of Adjustments,

Barbara Brigham, DDS & her husband, Ken, are seeking a variance in connection with the remodeling of their family home to allow Barbara to move her dental practice into the home to meet the professional service needs of the surrounding neighborhood. Dr. Brigham is currently unable to do this because the property is zoned R-1 Single family residential.

Dr. Brigham's dental practice is currently located in One Stirling Professional Center, but likely in large part, due to the conversion of the nearby 18.5 acres from ~~R-1~~ R-1 single family residential to R-R Multi-family to accommodate the garden apartment complex catering to senior citizens. ~~The cost of rent at the professional center~~ was increased by 35%. Barbara will not be able to maintain her customary pro bono services, amounting to 20-25% of her dental practice with the increase in rent. In order to accommodate the needs of her patients Barbara Brigham is requesting a change in

the zoning of 2050 Maple Street, allowing her to maintain a dental practice in her home.

According to the Cooper City Zoning Code, the Brigham must show

- 1) the variance will not create a detriment to adjacent & nearby properties;
- 2) it will not substantially alter the general character of the area;
- 3) the effect of the variance is in harmony with the provisions & the overall intent of the Zoning Code; &
- 4) the variance serves the public interest.

As to the 1st issue, ~~whether the variance~~ & the effect a variance will have on the adjacent & nearby neighborhoods, the response of landowner appears to be positive. In fact, Rob Zukor, owner of Cooper City Realty asserts the variance would have a positive impact on the neighborhood, he believes property values will increase by 10% & that property values will also increase.

* please refer to end of paper for additional arguments

In addition, the 2nd element requires that the variance will not substantially alter the general character of the area. Dr. Brigham's dental practice is small. She works only 4

hours a day & does not anticipate adding a partner. She employs 2 people full-time & one person part-time. In addition, Dr. Brighten will schedule only 3 patients per hour. On the 2 days the part-time dental hygienist works, there will be only 2 additional patients per hour. Also, except for the occasional emergency visit, the office will be closed on weekends. Research has indicated there is sufficient off-street parking available on the Brightens property to accommodate ~~both~~ both patients & staff.

~~Planning~~

The 3rd element, that the variance be in harmony with the provisions & overall intent of the zoning code will not be a problem.

§ 276, citing the purpose of residential districts says the intent is to provide a variety of residential & complementary uses that conform with the density requirements, policies & objectives of the Cooper City Land Use Plan.

A home dental office will not interfere with the neighborhood, & indeed, will provide a necessary service to residents.

Additional Support of Element 1:

2 neighbors have expressed concern regarding increased traffic & potential child safety issues. However David White, a good authority ~~comes~~ as a 16 year veteran of the police department & Sergeant in charge of the traffic control division has asserted speed bumps are put in place, the problem will decrease from what it currently is because injuries are not caused by the number of autos but speed.

The brigadiers have offered to pay cost

The final element, that the public interest will be served by the variance requires a affirmative 2/3 vote.

We are confident that the 2/3 required vote will be met because of the important public interest that will be served by the variance.

The dental office is in the public interest because

- 1) 20-25% of Dr. Brigham's services are pro bono & this variance will allow him to maintain this level.
- 2) her existing, mostly elderly patients are used to traveling to this section of town for dental care.

In conclusion

~~Again~~, the Brigham request a variance on their zoning property as it is in the public interest.

Thank you for your consideration,



Stubbs, Friedland
& Oglehorn, P.C.

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**JULY
2005**

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City Zoning Board of Adjustment
Address
Cooper City, FRANKLIN 33024

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Dear Members of the City Zoning Board of Adjustment,

We are writing to request a zoning variance on behalf of Barbara and Len Brigham, who are ^{1.2} acres located at 2050 Maple Street in Rollingwood.

Barbara Brigham, DDS is a dentist who dedicates approximately 20% of her practice to pro bono work. When she and her husband purchased their property on Maple Street there was no zoning ordinance. Since the purchase, the office building in which Barbara's office is located has given notice of a 35% rent increase and the zoning board has passed an ordinance zoning the neighborhood where Maple Street sits, as residential only.

Barbara is seeking a variance to allow her to continue her sole practitioner practice out of her home as this is the only way she can financially continue with her pro bono work. The only other alternative, which is the rental of an office in a distance more than nine miles from Barbara's current location, would cut her off from her leading client base, the elderly.

This request complies with all of the provisions required under § 35 of the Zoning Code and is not only in the best interests of the Binghams but also of the community as a whole.

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§35(D) of the zoning code requires that, in order to obtain a variance, must satisfy the ZBA by a preponderance of the evidence that: (1) the variance will not create a detriment to adjacent and nearby properties; (2) the variance will not substantially alter the general character of the area; and (3) the effect of the variance is in harmony with the provisions and overall intent of the zoning code.¹⁷ I will discuss each of these in turn.

See Anton v. Cooper City Zoning Bd. of Adj.; §35(D) the code.

THE VARIANCE WILL NOT CREATE DETERIMENT

The dentist's office will consist of Barbara as well as an assistant, a receptionist and a part-time dental hygienist who anticipates 2 days of work per week. She plans to schedule 3 clients per hour, ^(only works 4 hrs per day) while the additional visitors to the home will potentially cause a slight increase in traffic, there is no evidence that there will be a detriment to adjacent properties. Instead, Barbara's building will likely have positive effects on the neighborhood.

Rob Zukor, the owner of Cooper City Realty believes that this office use variance will have a positive impact in property values, raising them 10%. Additionally, the accessibility of a dentist's office may also provide a benefit to neighbors and the existence of nearby pro bono services will definitely serve the needs of any low income property owners/tenants in the neighborhood.

While there has been no objection from any adjacent property owners, two out of the nine submitter letters expressed concern that there would be an increase

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in traffic which would lead to an increase in speed, potentially posing a risk to neighborhood children. The Binghamhs have taken notice of this potential detriment and taken the steps necessary to eliminate it. David White, a neighbor and a veteran of 16 yrs from the Cooper City Police Dept. Traffic Control Division, suggested a method for addressing the concern is inserting speed bumps. The Binghamhs have agreed to pay for the insertion of speed bumps to be completed immediately to granting of the variance (See TRAFFIC CONTROL, INC LETTER AND ESTIMATE). We have attached a letter from Traffic Control Inc confirming Officer White's assessment that speed bumps will eliminate the problem of speeding.

Consequently, there is no evidence whatsoever suggesting the variance will lead to anything but benefits for adjacent properties to the one in question.

The variance Will not SUBSTANTIALLY ALTER CHARACTER OF THE AREA

The office will not substantially change the character of the neighborhood. The office will be a mere 800 square feet and while it will be handicap accessible there will be little else except for a sign distinguishing it from the neighboring property. The neighborhood hosts along with the single family residences, a church with a parking lot for 40 cars and access buildings. This church blends well despite its different varying features. In this way, the dental office will also add to the character of the neighborhood in. with the neighborhood.

This blending is also evidenced by the earlier discussed increase in property values.

It is also worth noting that nine of the Beckhams neighbors have supported this project, which suggests that the neighborhood itself believes that the office's presence will blend and not substantially alter the character of Maple St. neighborhood.

(See Neighborhood letters 1-9)

The Variance is the Harmony with the Zoning Code

This variance would provide a much needed service to the neighborhood, insure the most efficient use of the Beckhams property, while boosting property values for neighboring properties. According to provisions §276 of the code residential uses are "intended to provide a variety of residences and complementary uses that conform to the density requirements, policies and objectives of the Cooper City Land Use Plan."

Here, the amount of increase traffic would amount to little more than a very large family which is hardly a violation of density requirements. Again the accessibility of dental care for all levels of income offered out of a tasteful in home business furthers both the policies and objectives of the Board.

The Public Interest Will Be Served By THE VARIANCE

In addition to the three requirements above the landowner must also show by a preponderance of

the evidence that either 1) unique and peculiar circumstances exist or 2) that the public interest will be served by the variance. It is this latter requirement that applies here. ANTON, §35(D)(4)(b) Cooper City Zoning Code.

On March 16, 2005 in Cooper City Daily News, the public was introduced to zoning ordinance re-zoning a lot in Cooper City for low income elderly housing in the Rollingwood neighborhood where the Bingham home is located. The elderly are the primary patients making up Dr. Bingham's pro bono practice. The benefit of having affordable dental care for these residents is no longer a ~~speculat~~ generalized benefit, but a particularized, articulate and specific public interest.^① Care of the elderly is an extremely important interest and difficult duty for every community to meet. The ability to provide such a fundamental service without expense to the city or those benefited is truly a great public service. See generally CDN Article.

Based upon the above arguments, the submitted documents and the general public policies legitimizing the positive impact this ordinance would have on the Rollingwood neighborhood, we respectfully request on behalf of the Binghams and the neighborhood that you grant this variance. It should also be noted that encouraging & supporting pro bono work is also a public interest to explore

^① While the planned complex will provide many services, a dental office is not one of them, making the importance of Dr. Bingham's office an even greater concern.

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Thank you and please contact our office if
you are in need of additional documents or information

Sincerely,

Applicant

~~~~~  
~~~~~  
~~~~~

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